



Eich cyf/Your ref
Ein cyf / Our ref
Jocelyn Davies AC
Cadeirydd y Pwyllgor
Pwyllgor Cyllid
Cynulliad Cenedlaethol Cymru
Bae Caerdydd
Caerdydd CF99 1NA

Mai 2013

Adroddiad y Pwyllgor Cyllid, Buddsoddi i Arbed (Mawrth 2013)

Croesawaf yr adroddiad hwn ar eich ymchwiliad i'r Gronfa Buddsoddi i Arbed, adroddiad sy'n ddefnyddiol ac yn berthnasol, yn fy marn i, ac un a fydd yn ein helpu wrth feddwl am wella'r ffordd y mae'r Gronfa yn gweithredu ymhellach. Hoffwn nodi fy ngwerthfawrogiad o waith caled y Pwyllgor Cyllid wrth iddo gasglu tystiolaeth a chyflwyno ei ganfyddiadau.

Mae argymhellion yr adroddiad sy'n ymwneud â Buddsoddi i Arbed yn gyson â'r gwaith a wneir ar y Gronfa ac rwy'n falch o allu eu derbyn, O ran yr argymhelliad olaf ynglŷn â'r Gronfa Cydweithredu Rhanbarthol, mae angen ei ystyried ymhellach gan ei fod yn dod o dan bortffolio'r Gweinidog Llywodraeth Leol a Busnes y Llywodraeth.

Mae hwn yn gyfnod ariannol anodd a heriol. Mae gwella effeithlonrwydd ac effeithiolrwydd ein gwasanaethau cyhoeddus yng Nghymru yn flaenoriaeth uchel i Lywodraeth Cymru ynghyd â'r angen am sicrhau'r defnydd mwyaf effeithlon ac effeithiol o'r adnoddau sydd ar gael i ni. Mae'r angen i ddod o hyd i ffyrdd o ddarparu gwasanaethau sy'n fwy cost-effeithiol ond sydd, ar yr un pryd, yn cynnal neu'n gwella ansawdd yn fwy nag erioed. Rydym wedi ceisio paratoi ar gyfer hyn drwy ddatblygu agenda effeithlonrwydd i Lywodraeth Cymru - gan gynnwys cyflwyno'r Gronfa Buddsoddi i Arbed.

Mae Llywodraeth Cymru wedi bod yn gwneud buddsoddiadau o'r Gronfa Buddsoddi i Arbed ers dechrau 2010. Ar ôl saith cylch ariannu mae buddsoddiadau gwerth dros £75 miliwn wedi cael eu gwneud i helpu cyfanswm o 65 o brosiectau.

Mae dysgu o'r dulliau gweithredu newydd a rhaeadru'r wybodaeth newydd hon yn hanfodol ac mae cefnogaeth y Pwyllgor i ddull gweithredu Llywodraeth Cymru o gasglu a rhannu

gwersi a ddysgwyd drwy adroddiadau cyhoeddedig ac astudiaethau achos o brosiectau a gefnogwyd a'r cyswllt â Grŵp Arwain y Gwasanaethau Cyhoeddus i'w chroesawu'n fawr.

Byddwn yn parhau i adolygu effeithiolrwydd y Gronfa Buddsoddi i Arbed er mwyn helpu i wella gwasanaethau cyhoeddus ac rydym erbyn hyn wedi comisiynu gwaith i ddechrau ar werthusiad allanol. Bydd adroddiad y Pwyllgor a'r dystiolaeth a gyflwynir wrth ei baratoi, yn rhoi gwybodaeth werthfawr i'n helpu yn y broses honno. Hoffwn ddiolch unwaith eto i'r Pwyllgor am ei waith yn ystod yr ymchwiliad i'r Gronfa.

Ceir fy ymateb i argymhellion yr Adroddiad mewn atodiad i'r llythyr hwn.

Jane Hutt AC / AM

Y Gweinidog Cyllid

Gweinidog Cyllid

Written Response by the Welsh Government to the report of the National Assembly for Wales Finance Committee entitled Invest to Save

Recommendation 1. We were not convinced that the benefits of themed bidding rounds, and given that the invest-to-save pot is finite, we recommend that bidding rounds continue to support the best bids, irrespective of content.

Response: Accept

I have not sought to specifically limit bids by a narrow theme, choosing instead to encourage the widest possible proposals that bring about improvement and greater efficiency in our public services. I have however ensured that the Fund is supportive of the work of the Public Service Leadership Group (PSLG) workstreams and is available for initiatives that have been identified by public sector partners as areas of priority. For example, the establishment of the National Procurement Service and various projects as part of the programme of work being led by the PSLG National Assets Working Group.

I will also continue to encourage new bids that emulate initiatives which have through previous investments demonstrated that they can lead to significant benefits.

Financial Implications – none.

Recommendation 2. We recommend that the threshold be returned to £100,000 to ensure that projects with the potential to make significant savings are not lost to the system.

Response: Accept in principle

The threshold was introduced to help target strategic projects that give a good return on investment, represent good-value-for money and are additional. Such targeting also helps keep the Fund's administrative overhead to a minimum.

Despite the recent increase in the de-minimus threshold limit, there continues to be scope to support project proposals below £200,000 with the improvement areas identified by the workstreams of the Public Service Leadership Group being given priority. Nevertheless, we recognise that the Fund's guidance could be improved to explain how the threshold is applied and therefore this will be addressed in revised guidance for the next funding round.

The threshold limit will also continue to be kept under review to ensure that no worthy project is exempt from applying and I will encourage lower value bids

above £100,000 to be submitted by the smaller public sector bodies where there is evidence that significant benefits will result from such projects.

Financial Implications – projects selected for support under the Invest-to-Save Fund will be funded from within existing programme budgets. Any increase in administrative overhead will be managed within existing running cost provision.

Recommendation 3. We recommend that assessment panels should include at least one person with a high level of expertise, particularly where it applies to projects which may be technical in nature.

Response: Accept

The core membership of the Panel currently has a high level of expertise including the Welsh Government's: Deputy Director of the Strategic Investment Division; Chief Economist; Head of NHS Financial Management; Deputy Director of Public Service Reform; and, the Head of the Invest-to-Save Unit. In addition to this expertise, specific policy advice is also sought during the appraisal of bids to assist understanding of policy context and to ensure strategic fit. The Panel will also consider inviting other officials to attend its meetings where this would assist project understanding and help progress the appraisal of bids.

Financial Implications – None.

Recommendation 4. We recommend that all projects in receipt of invest-to-save funding should receive a visit 6-12 months after the initial award, or when repayments begin. This visit should include a more thorough evaluation not just of whether the project met its financial targets, but its overall impact on service delivery. A formal visit would also enable the Welsh Government to gather evidence which could be used to promote the project as an example to others.

Response: Accept

To help capture and cascade their learning, Invest-to-Save projects are encouraged to prepare short case studies, which are then published in the Investing-to-Save Reports. Since Round VI, all new projects are visited by officials within 3-months of them being awarded funded so as to discuss and agree project evaluation arrangements. Such arrangements are designed to assess a project's impact on service delivery, including progress towards delivering wider benefits.

On project monitoring, the Welsh Government requires quarterly reports to be submitted and for post project reviews to be undertaken. Formal visits are a feature of monitoring/review arrangements and these will continue to be held; targeted at specific projects as necessary.

Financial Implications – None.

Recommendation 5. The best invest-to-save projects we looked at showed a clear link between the investment made and savings generated. While it was no doubt important to find additional funding for the creation of Natural Resources Wales, it is not clear to us that this was an invest-to-save project. We recommend that Invest-to-save funds should only be used where there is robust evidence of savings resulting from the investment, not where this is a need for extra funding, which will probably result in savings over time.

Response: Accept

The Invest-to-Save Fund will continue to support a variety of different project proposals and initiatives that lead to improvements in public services. All projects supported need to demonstrate that they will ultimately lead to financial savings and inevitably there will be project differences regarding timing and approach between an investment and subsequent savings, however, all projects still need to generate savings in order to qualify for Invest-to-Save support.

Financial Implications –None.

Recommendation 6. We recommend that the Minister continues to monitor demand for the scheme. Overall, we believe this is an excellent scheme which improves services to the public and generates real savings to the public purse. We would not wish to hear that schemes which would save money were being held up for lack of pump priming through invest-to-save.

Response: Accept

The Welsh Government monitors demand for the scheme closely alongside available resources. The approach to date has resulted in budget flexibilities being maximised and the Fund being supplemented with an additional £20.5 million of funding between 2012-13 and 2014-15 to help further new investments in worthy projects.

Financial Implications – no immediate impact, but the position will continue to be monitored.

Recommendation 7. We recommend that the Welsh Government continues to promote case studies, encourage institutions to emulate successful schemes, and to champion invest-to-save through the Public Sector Leadership Group.

Response: Accept

The Committee's endorsement of the Welsh Government's existing approach is very welcome and we will continue to publish and promote case studies and engage with the Public Service Leadership Group to help encourage the wider take up and adoption of tried and tested good practice project proposals.

Financial Implications – None.

Recommendation 8. We recommend that the Welsh government makes greater efforts to encourage education institutions and others outside the core NHS/Local Government sectors to access the fund.

Response: Accept

Work on raising the awareness of the fund continues, with all public sector bodies being alerted to the opportunities that the Fund presents. Investing-to-Save reports of case studies have been circulated across the whole of the public service in Wales and I have promoted initiatives supported by the Fund by attending formal openings etc and made an Oral Statement at the Assembly last year. My officials raise awareness of the Fund and good practice projects by using various networks and have led a programme of workshops – including with Directors of Finance from the Further education sector.

Financial Implications – None.

Recommendation 9. While invest-to-save is a savings scheme, which encourages collaboration, we recommend that while RCF is collaboration-focused, it must also generate savings to demonstrate it is providing value for money.

The recommendation requires further consideration as it falls to the portfolio of the Minister for Local Government and Government Business.

Jane Hutt AM
Minister for Finance

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**Jane Hutt AM
Minister for Finance**